United Nations E/AC.51/2016/L.4/Add.37

Economic and Social Council

Distr.: Limited
24 June 2016

Original: English

Committee for Programme and Coordination
Fifty-sixth session
31 May-24 June 2016
Agenda item 7
Adoption of the report of the Committee on its fifty-sixth session

Draft report

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Addendum

Proposed strategic framework for the period 2018-2019
(*Item 3 (b) (ii)*)

Programme 13
International drug control, crime and terrorism prevention and criminal justice

1. At its 6th meeting, on 2 June 2016, the Committee considered programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2018-2019 (A/71/6 (Prog.13) and Corr.1). The Committee also had before it a note by the Secretariat on the proposed strategic framework, contained in conference room paper E/AC.51/2016/CRP.1/Rev.1.

2. The representatives of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Delegations expressed their appreciation for the framework and commended the important work carried out by the United Nations Office on Drugs and Crime (UNODC) and the efforts made to improve programme delivery. Delegations noted the role of UNODC as a key player in global efforts to enhance the capacity of Member States to counteract illicit drugs, transnational crime and international terrorism and in effectively enhancing coordination and cooperation in that regard within the United Nations system.

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4. The view was expressed that the central role of UNODC should be clearly reflected in the objectives, expected accomplishments and indicators of achievement. A delegation expressed appreciation for the improved clarity and impact-oriented nature of the indicators, but emphasized that they must focus on relevant objectives and significant outcomes rather than only relaying the number of activities undertaken.

5. Clarification was sought on the mandated basis for changes in the overall orientation portion of the framework, as set out in paragraphs 13.2 to 13.5.

6. With regard to paragraph 13.6, a delegation expressed the view that that the assistance of UNODC to Member States in their pursuit of implementing drug control conventions should be reflected more prominently in the report. Clarification was sought regarding the reference in paragraph 13.6 to the support UNODC provided to Member States to promote integrated strategies, joint responses and tools to address those transnational threats.

7. Clarification was sought as to the changes made to the objectives for subprogrammes 1 through 5. A delegation noted that the expected accomplishments under subprogramme 1, Countering transnational organized crime, and subprogramme 2, A comprehensive and balanced approach to counter the world drug problem, seemed to measure Member States and not the Secretariat.

8. Appreciation was expressed for changes made to the framework, in line with the recommendations of the Committee at its fifty-fourth session (see A/69/16), with respect to subprogramme 1, Countering transnational organized crime. In that regard, it was asked whether the proposed changes would significantly alter the programme of work of UNODC and the corresponding organizational structure and allocation of resources, and what their impact would be.

9. Regarding subprogramme 3, Countering corruption, questions were raised as to whether the UNODC mandate encompassed assisting Member States in detecting, investigating and prosecuting corruption. A delegation was of the view that UNODC should assist Member States, upon request, in enhancing their capacities to prevent corruption, instead of directly investigating and prosecuting corruption, and that UNODC did not itself have a role in detection.

10. With respect to subprogramme 4, Terrorism prevention, it was asked whether working groups relevant to the subprogramme were cooperating with the Counter-Terrorism Implementation Task Force in the Department of Political Affairs of the Secretariat.

11. With respect to subprogramme 5, Justice, it was noted that there was a reference to the post-2015 Development Agenda in paragraph 13.18, instead of the 2030 Agenda for Sustainable Development. Clarification was sought on the omission of references to the 2030 Agenda for Sustainable Development (General Assembly resolution 70/1) from the list of legislative mandates. In view of the ongoing deliberations on the implementation of the 2030 Agenda, it was further asked what activities UNODC would expect to carry out in that field, whether UNODC had a mandate to implement the outcomes of the 2030 Agenda and how those activities would be financed.

12. With respect to subprogramme 9, Provision of secretariat services and substantive support to the United Nations intergovernmental bodies and the

International Narcotics Control Board, it was noted that the United Nations Congress on Crime Prevention and Criminal Justice could not be characterized as an intergovernmental body or as a governing body of UNODC. Clarification was also sought regarding the intergovernmental body decision mandating the 2019 review of the implementation of the 2009 Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem.

13. Questions were raised regarding the outcomes of the recently concluded special session of the General Assembly on the world drug problem and whether those would be reflected in the programme. It was pointed out that certain mandates of the Assembly, in particular resolutions 68/196 and 68/197, had not been adequately reflected in the framework.

Conclusions and recommendations

14. The Committee noted that the Secretary-General presented a new structure for programme 13 in the strategic framework by creating a new subprogramme 2 entitled "A comprehensive and balanced approach to counter the world drug problem". The Committee recommended that the General Assembly welcome this structural change as it will enable a holistic approach to the measures taken to counter the world drug problem.

15. The Committee noted with appreciation that the Office would continue promoting a comprehensive response to crime and drugs, embracing health, development and security and taking a human rights-based approach to programming.

16. The Committee also noted with appreciation the efforts to reformulate expected accomplishments and indicators of achievements so as to more clearly indicate the impact of the activities implemented. While noting the explanation by the Secretary-General that the thematic areas covered under programme 13 were by nature complex, making it difficult to measure the impact of the implemented activities, it recommended that the General Assembly request the Secretary-General to continue improving the formulation of objectives of the Organization, expected accomplishments of the Secretariat and indicators of achievement with the full involvement of the Commission on Narcotic Drugs, the Commission on Crime Prevention and Criminal Justice and other relevant intergovernmental bodies, within their respective mandates, to continue improving transparency towards Member States, particularly related to cost-efficiency and to the identification of achievements and results of each programme, as well as to continue implementing a results-oriented approach.

17. The Committee noted with concern that some intergovernmental meetings related to the work of UNODC in Vienna were organized without interpretation services and recommended that the General Assembly request the Secretary-General to ensure that efforts are made by the United Nations Office at Vienna, UNODC and the Department for General Assembly and Conference Management to ensure that all future intergovernmental meetings are conducted in full respect of the principle of multilingualism as a core value of the Organization.

18. **The Committee recommended that the General Assembly approve the programme narrative of programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2018-2019, subject to the following modifications:**

Overall orientation

Paragraph 13.1

In the first sentence, replace "cybercrime; piracy; and terrorism" with "cybercrime; piracy; terrorism; crimes that have an impact on the environment; and trafficking in cultural property".

Paragraph 13.4

Replace the paragraph with "The advancement of the rule of law at the national and international levels is essential for the realization of sustained economic growth, sustainable development, the eradication of poverty and hunger and the protection of all human rights and fundamental freedoms."

Paragraph 13.5

In the first sentence, replace "new global development agenda explicitly affirms" with "2030 Agenda for Sustainable Development and the Sustainable Development Goals explicitly affirm".

Paragraph 13.6

Replace the last sentence with "Recognizing that the world drug problem is a common and shared responsibility, UNODC assists Member States in developing common strategies that are in full conformity with the purposes and principles of the Charter of the United Nations and international law, with full respect for the sovereignty, territorial integrity and political independence of States and the principle of non-intervention in matters which are essentially within the domestic jurisdiction of States as well as of all human rights and fundamental freedoms."

Paragraph 13.7

Replace the paragraph with "The activities of UNODC are rooted in a series of international instruments for which the Office acts as guardian and advocate. They include the three international drug control conventions (the Single Convention on Narcotic Drugs, the Convention on Psychotropic Substances and the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances), the United Nations Convention against Corruption, the United Nations Convention against Transnational Organized Crime and its protocols, the international legal instruments against terrorism, and the United Nations standards and norms in Crime prevention and criminal justice. UNODC mandates represent universal aspirations embedded in the Sustainable Development Goals. Fostering adherence to the rule of law at the national and international levels, as a foundation for just and fair societies, is at

the centre of the work of UNODC. The mission of the Office is to contribute to the achievement of security and justice for all by making the world safer from drugs, crime and terrorism (see E/CN.7/2007/14-E/CN.15/2007/5).”

Paragraph 13.8 (b)

In subparagraph (b), replace “the twentieth special session” with “the twentieth and thirtieth special sessions”.

Paragraph 13.9

Replace “a shrinking resource base” with “unearmarked voluntary resources, including”.

Paragraph 13.10

Replace the second sentence with “The Office will continue promoting a comprehensive response to crime and drugs, embracing health, development and security, as appropriate and in accordance with the relevant intergovernmental mandates, and applying an integrated human rights and development approach to programming.”

Subprogramme 1
Countering transnational organized crime

Objective of the Organization

At the beginning of the objective of the Organization, insert “To promote and support”.

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with “Increased technical assistance, implemented at the request of Member States, aimed at promoting the ratification and/or adoption of the international drug control conventions and the United Nations Convention against Transnational Organized Crime and its protocols and implementation by Member States of the action plan and political declaration on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem and relevant operational provisions of the United Nations General Assembly special session on the world drug problem (see resolution S-30/1)”.

At the end of expected accomplishment (b), add “, with the assistance of UNODC in accordance with its mandate”.

In expected accomplishment (c), after “States”, insert “, with the assistance of UNODC,”.

In expected accomplishment (d), after “capacity of”, insert “UNODC to support”.

Indicators of achievement

At the end of indicators of achievement (a) (i) and (ii), insert ", drawing on the assistance of UNODC".

At the end of indicator of achievement (b) (i), add ", including trafficking in persons, through cooperation agreements facilitated and/or supported by UNODC".

In indicator of achievement (b) (ii), after the word "strengthened" insert ", through UNODC and within the context of its mandates,".

In indicator of achievement (c) (i), replace "illicit trafficking, transnational organized crime and illicit firearms trafficking" with "combating money laundering, illicit financial flows, trafficking in persons, smuggling of migrants, illicit trafficking of firearms, trafficking in cultural property and emerging crime".

In indicator of achievement (c) (iii), delete "drugs and".

Add a new indicator of achievement (c) (v), reading "Increased number of Member States requesting assistance of UNODC on the implementation of the protocol against the illicit smuggling of migrants".

At the end of indicator of achievement (d), insert "supported by UNODC".

Paragraph 13.14

In subparagraph (a), delete "drugs and".

In subparagraph (h), delete "illicit drug trafficking and".

Subprogramme 2
A comprehensive and balanced approach to counter the world drug problem

Objective of the organization

At the beginning of the objective of the Organization, delete "More".

Expected accomplishments of the Secretariat

In expected accomplishment (a), after "Increased", insert ", with the support of UNODC and upon request of Member States,".

At the end of expected accomplishment (b) add ", with the assistance of UNODC".

In expected accomplishments (c), (d), (e) and (g), replace "of" with "of UNODC to support".

At the end of expected accomplishment (d), add ", as appropriate, in line with the United Nations Guiding Principles on Alternative Development".

At the end of expected accomplishment (f), add "and the illicit trafficking and diversion of narcotic drugs and psychotropic substances, with the assistance of UNODC in accordance with its mandate".

Indicators of achievement

Add a new indicator of achievement (a) (ii), reading "Increased number of States parties ratifying the three international drug control conventions with the assistance of UNODC".

At the end of indicators of achievement (b) (i), (ii) and (iii), add ", with the assistance of UNODC".

At the end of indicator of achievement (c) (i), add ", with the assistance of UNODC".

Replace indicator of achievement (c) (ii) with "Additional countries assisted by UNODC in developing, adopting and implementing HIV/AIDS prevention, treatment, care and support policies and programmes in the criminal justice system, in line with relevant international treaties and based on scientific evidence on 'HIV prevention, treatment and care in prisons and other closed settings: a comprehensive package of interventions'".

At the end of indicator of achievement (d), add "and, as appropriate, in line with the United Nations Guiding Principles on Alternative Development".

In indicator of achievement (e), after "crime,", insert "within their national context and".

In indicator of achievement (f) (ii), replace "criminal justice agencies" with "criminal justice and law enforcement agencies".

At the end of indicator of achievement (f) (ii), add ", through the support of UNODC and within the context of its mandates".

Paragraph 13.15

In subparagraph (c), replace "people who inject drugs" with "drug users, including people who inject drugs,".

Replace subparagraph (f) with "Foster and strengthen international cooperation, upon request, based on the principle of shared common responsibility in sustainable alternative development, including, where appropriate, preventive alternative development;".

In subparagraph (g), replace "at the global, regional and national levels" with "at the global and regional levels and, upon request, at the national level".

Subprogramme 3
Countering corruption

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with "Technical assistance provided by UNODC, upon request of Member States, to support ratifications of or accessions to the United Nations Convention against Corruption".

Replace expected accomplishment (b) with "Enhanced support of UNODC to the Conference of the States Parties to the United Nations Convention against Corruption and its subsidiary bodies to facilitate decision-making and policy direction".

Indicators of achievement

In indicator of achievement (a) (i), after the word "prepared", insert ", with assistance from UNODC,".

In indicator of achievement (b) (i), after the word "legislation", insert ", with assistance from UNODC,".

At the end of indicator of achievement (b) (ii), after the word "corruption", add ", supported by UNODC upon request".

Paragraph 13.16

In the third sentence, replace "recognized" with "reaffirmed".

In the fourth sentence, after "United Nations Convention against Corruption and", insert "taking fully into account".

Replace subparagraph (a) with "Promote the ratification and implementation of the United Nations Convention against Corruption as well as follow-up to the recommendations made under the Implementation Review Mechanism by providing policy and legislative advice, building the capacities of relevant actors and facilitating transfer of expertise;".

In subparagraph (c), replace "upon request, in detecting, investigating and prosecuting" with "enhancing their capacities to detect, investigate and prosecute".

At the end of subparagraph (h), delete ", including the United Nations Congress on Crime Control and Criminal Justice".

Subprogramme 4
Terrorism prevention

Objective of the Organization

Delete "more".

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with "Increased technical assistance provided by UNODC, upon request of Member States, to contribute to the ratification of the international legal instruments related to prevention and suppression of terrorism".

In expected accomplishment (b), after "of" insert "UNODC to support".

At the end of expected accomplishment (b), add "at the national and international levels".

Paragraph 13.17

Replace subparagraph (b) with "Providing, upon request, policy advice and legal advisory, legislative and capacity-building support and facilitating the transfer of specialized knowledge on, inter alia, transport-related terrorism offences; financing of terrorism; use of the Internet for terrorism purposes; support to victims of acts of terrorism and chemical, biological, radiological and nuclear terrorism;".

Add subparagraph (g), reading "Support global, regional, interregional and international approaches in countering terrorism through, inter alia, promoting cooperation between prosecutorial and central authorities in the area of mutual legal assistance and extradition, as well as between law enforcement agencies and financial investigation units in sharing criminal intelligence and multilateral operations targeting international terrorism groups and financial flows related to their activities;".

Add subparagraph (h), reading "Promote cooperation in law enforcement activities (police, customs, specialized counter-terrorism agencies and others) and training institutions to stimulate exchange of training curricula, training methodologies, best practices and training materials.".

Subprogramme 5
Justice

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with "Increased assistance provided by UNODC in support of the development and updating of international standards and norms in crime prevention and criminal justice, through the United Nations Commission on Crime Prevention and Criminal Justice".

Replace expected accomplishment (b) with "Crime prevention and criminal justice system reform initiatives within the UNODC mandate are developed and implemented in accordance with international standards and norms in crime prevention and criminal justice".

Indicators of achievement

Replace indicator of achievement (a) with "Number of United Nations standards and norms relevant to specific areas of crime prevention and criminal justice developed or updated by countries with the support of UNODC, upon request".

Replace indicator of achievement (b) (ii) with "Number of additional countries assisted by UNODC in developing and implementing crime prevention and criminal justice reform initiatives".

Paragraph 13.18

Replace paragraph 13.18 with "Substantive responsibility for the subprogramme is vested in the Division of Operations. The objective will be achieved by:".

Subprogramme 6
Research, trend analysis and forensics

Expected accomplishments of the Secretariat

In expected accomplishment (b), replace "produce and analyse" with "produce, analyse and exchange".

In expected accomplishment (c), replace "use of scientific information" with "use and dissemination of scientific information".

Indicators of achievement

Add two new indicators of achievement as follows:

(b) (ii) Increased number of Member States receiving assistance on providing timely, accurate and reliable data through the relevant parts of the annual report questionnaire";

(b) (iii) Increased number of Member States receiving assistance aimed at the exchange of technical knowledge of experts in the area of data collection, analysis and evaluation".

Replace indicator of achievement (c) (i) with "Increased percentage of institutions in receipt of UNODC assistance reporting enhanced scientific and forensic capacity".

Paragraph 13.19

Replace subparagraph (e) with "Convening consultations with Member States and with international organizations, and other relevant stakeholders, on the global review mechanism for Sustainable Development Goals that fall under UNODC mandates;".

Subprogramme 7
Policy support

Expected accomplishments of the Secretariat

At the end of expected accomplishment (b), add "with relevant civil society entities".

Indicators of achievement

Replace indicator of achievement (b) (ii) with "Increased number of partnership and/or funding agreements with Governments, foundations, non-governmental organizations, other relevant civil society organizations and private sector entities".

Paragraph 13.20

Replace subparagraph (c) with "Strengthening strategic engagement with Member States, regional entities, United Nations system and multilateral bodies in promoting rules of law, security and justice under the framework of the 2030 Agenda for Sustainable Development, to support Member States in their implementation of the relevant goals and targets;".

Delete subparagraph (f).

Subprogramme 8
Technical cooperation and field support

Paragraph 13.21

In the second sentence, after "Field Offices will", insert "support, according to their mandates and upon request by interested Member States, and", and replace "a larger number" with "the implementation of".

Subprogramme 9
Provision of secretariat services and substantive support to the United Nations intergovernmental bodies and the International Narcotics Control Board

Title of the subprogramme

Replace the title of the subprogramme with "Provision of secretariat services and substantive support to the United Nations intergovernmental bodies, the International Narcotics Control Board and the United Nations Congress on Crime Prevention and Criminal Justice".

Objective of the Organization

Replace the objective of the Organization with "To enable the United Nations intergovernmental bodies dealing with drugs, crimes and terrorism issues to function effectively to fulfil their mandates; to enable the International Narcotics Control Board to fulfil its treaty-based mandate of monitoring and promoting implementation of and full compliance with the international drug control treaties; and to enable the United Nations Congress on Crime Prevention and Criminal Justice to fulfil its advisory role".

Expected accomplishments of the Secretariat

In expected accomplishment (a), add the letter "s" to "drug".

In expected accomplishment (c), insert "support to the" after "Effective" and insert "the implementation of" before "the 2009 Political Declaration".

Indicators of achievement

In indicator of achievement (c), insert "the implementation of" before "the Political Declaration".

At the end of indicator of achievement (d) (i), add "and data on recommendations of the Board addressed by Member States".

Paragraph 13.22

Delete subparagraph (a) (iv).

Renumber the remaining subparagraphs of 13.22 (a).

Add a new subparagraph (d), reading "Providing substantive and technical support to the consultative United Nations Congress on Crime Prevention and Criminal Justice (including preparations for the Fourteenth Congress such as assistance to regional preparatory meetings)."

Legislative mandates

General Assembly resolutions

Add "S-30/1. Our joint commitment to effectively addressing and countering the world drug problem".

Add "68/196 United Nations Guiding Principles on Alternative Development".

Add "68/197 International cooperation against the world drug problem".

Add "69/314 Tackling illicit trafficking in wildlife".

Add "70/1 Transforming our world: the 2030 Agenda for Sustainable Development".

Add "70/179 Improving the coordination of efforts against trafficking in persons".

Add "70/180 United Nations African Institute for the Prevention of Crime and the Treatment of Offenders".

Security Council resolutions

Add "2133 (2014) Threats to international peace and security caused by terrorist acts".

Add "2178 (2014) Threats to international peace and security caused by terrorist acts".

Add "2195 (2014) Threats to international peace and security".

Add "2253 (2015) Threats to international peace and security caused by terrorist acts".

Decisions and resolutions of the Conference of the States Parties to the United Nations Convention against Corruption

Add "6/3 Fostering effective asset recovery".

Add "6/6 Follow-up to the Marrakech declaration on the prevention of corruption".

Add "6/8 Prevention of corruption by promoting transparent, accountable and efficient public service delivery through the application of best practices and technological innovations".

Add "6/10 Education and training in the context of anti-corruption".